

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 AEC-05 CIAE-00 H-01 INR-07 L-02 NSAE-00

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 USIA-06 TRSE-00 RSC-01 NSC-05 ACDA-05 BIB-01

DODE-00 ISO-00 STR-01 EB-07 /091 W
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R 211554Z JAN 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7380

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY MOSCOW

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LUXEMBOURG

AMEMBASSY DUBLIN

AMEMBASSY COPENHAGEN

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

USMISSION GENEVA

USDEL MBFR VIENNA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01004

GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG, GW

SUBJECT: CSCE: EC-9 SUBCOMMITTEE REPORT TO POLITICAL
DIRECTORS

REF: GENEVA 289

1. SUMMARY. WE WERE BRIEFED IN BONN ON THE EC-9 CSCE
SUBCOMMITTEE REPORT. COMMENTS WHICH FOLLOW SUPPLEMENT
THE POINTS REPORTED IN REFTEL. END SUMMARY.

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2. PRINCIPLES --

(A) PEACEFUL CHANGE: THE GERMANS ARE MOST ANXIOUS TO LEARN THE RESULTS OF ANY US/USSR BILATERALS ON THE SUBJECT, SINCE THEY ANTICIPATE THAT THE SECOND READING ON THE FIRST PRINCIPLE WILL TAKE PLACE DURING THE SECOND OR THIRD WEEK OF FEBRUARY. THE GERMANS WANT TO NAIL THIS PRINCIPLE DOWN AS SOON AS POSSIBLE RATHER THAN WAITING FOR THE CLOSING STAGES OF THE CONFERENCE WHICH MIGHT RESULT IN PRESSURE TO ACCEPT A COMPROMISE NOT IN THEIR INTEREST.

(B) EQUAL VALUE OF PRINCIPLES: WE WERE TOLD THE WORDS "EQUAL VALUE" HAVE BEEN REPLACED BY THE PHRASE "EQUAL IMPORTANCE." ALSO, THE EC-9 AGREED THAT THE PRINCIPLES SHOULD BE APPLIED WITHOUT RESERVATION.

(C) QUADRIPARTITE RIGHTS SAVING CLAUSE: THE
(C) MENTION OF UN CHARTER: THE FRG IS SATISFIED WITH THE FRENCH-PROPOSED LANGUAGE SINCE THE GERMANE INSISTENCE UPON WORDING REFERRING TO THE "PURPOSES AND PRINCIPLES OF THE CHARTER" IS INCLUDED.

(D) SELF-DETERMINATION PRINCIPLE: THE FEAR WAS EXPRESSED TO US THAT THE ROMANIANS AND SOVIETS MIGHT HAVE WORKED OUT NEW LANGUAGE DURING THE CHRISTMAS RECESS. WE WERE TOLD THE EC-9 COULD NOT ACCEPT ANY MODIFICATION OF THE CURRENT FORMULATION.

3. CBM'S -- THE GERMANS SAID THAT THEY, TOGETHER WITH THE DUTCH AND BRITISH, PLEADED FOR A FULL-FLEDGED DISCUSSION OF CBM'S BY THE POLITICAL DIRECTORS. A MEETING WILL BE HELD JANUARY 21 IN GENEVA BY CBM WORKING-LEVEL REPRESENTATIVES IN AN ATTEMPT TO ARRIVE AT AN AGREED MINIMUM POSITION. THE TASK OF THE POLITICAL DIRECTORS WILL BE TO DEFINE WHAT WOULD CONSTITUTE A SATISFACTORY RESULT ON THE CBM ISSUE. WHEN ASKED WHETHER THERE WAS ANY DISCUSSION ON MOVEMENTS, OUR SOURCE SAID THE SUBJECT WAS NOT REALLY CONSIDERED AND WOULD BE STUDIED FURTHER.

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4. BASKET II -- WHILE THERE IS NO WRITTEN REFERENCE TO IT IN THE CSCE EXPERTS' REPORT, THE CONSENSUS AMONG THE EC-9 WAS THAT CLOSE CONTACT MUST BE MAINTAINED WITH THE U.S. DELEGATION IN GENEVA. THIS IS PARTICULARLY TRUE NOW IN LIGHT OF THE SOVIET CANCELLATION OF THE 1972 TRADE AGREEMENT WITH THE U.S. WE WERE TOLD THERE ARE STILL SOME PROBLEMS TO BE RESOLVED BY THE NINE ON BASKET II ISSUES, WITH THE BRITISH HAVING

TAKEN SOME FAIRLY CONSERVATIVE POSITIONS.

5. BASKET III -- WITH REGARD TO TACTICS, THE EC-9
AGREED TO CONTINUE TO APPROACH BASKET III ITEMS IN A
BUSINESSLIKE MANNER, TAKING ONE PROBLEM AFTER ANOTHER.
THE EC-9 MADE IT CLEAR THEY DID NOT INTEND TO ACCEPT
ANY "PACKAGE DEALS."

(A) INFORMATION: THE GERMANS STRESSED THE WORKING
CONDITIONS FOR JOURNALISTS ISSUE. THEY BELIEVE
IT IS IN THE WESTERN INTEREST TO SEEK A BETTER DEAL
FOR JOURNALISTS. IT WAS POINTED OUT THAT JOURNALISTS

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 01004

STILL RECEIVE ONLY AN ENTRY VISA WHEN ASSIGNED TO AN EASTERN COUNTRY AND THAT AT A MINIMUM THEY SHOULD BE ISSUED AN EXIT VISA SIMULTANEOUSLY.

6. FOLLOW-UP -- THE BRITISH TABLED THEIR PAPER ON FOLLOW-UP. MOST COUNTRIES FELT THAT BRITISH IDEAS WENT TOO FAR AT THIS TIME. THE DANES WERE FAVORABLY INCLINED TOWARD THE BRITISH PAPER, BUT FOUND THEMSELVES TIED TO THEIR OWN POSITION. SINCE THE SUBJECT OF
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FOLLOW-UP IS SO EXPLOSIVE POLITICALLY, THE EXPERTS DID NO PREEMPTIVE WORK, RESERVING THE SUBJECT FOR DISCUSSION BY THE POLITICAL DIRECTORS. WE WERE TOLD THERE WAS NO SUPPORT AT ALL FOR THE IDEA OF A HEW CONFERENCE. THE FRG STILL HAS NOT TAKEN AN OFFICIAL POSITION ON FOLLOW-UP, BUT TENDS TOWARD A CONSERVATIVE APPROACH.

7. MEDITERRANEAN -- THE CURRENT POSITION OF THE EC-9 NOT TO GO BEYOND THE ITALIAN PROPOSAL ON THE MEDITERRANEAN WAS REAFFIRMED. THE GERMANS EXPRESSED APPRECIATION FOR RECEIVING THE U.S. POSITION ON THE ISSUE WHILE MEETING IN DUBLIN. THE GERMANS SAID THEY WERE ABLE TO SUPPORT OUR POSITION DURING THE MEETING.

8. TIMING -- THE BRITISH AND DANES WANTED TO SET INTERNAL EC-9 OBJECTIVES ON TIMING. EASTER WAS MENTIONED AS A POSSIBILITY FOR THE CONCLUSION OF STAGE II. HOWEVER, THE FRG OPPOSED RECORDING ANYTHING OFFICIALLY, SINCE THE EC-9 SHOULD NOT CREATE ANY ARTIFICIAL BARRIERS. APPARENTLY, NOTHING WAS COMMITTED TO PAPER.

9. COMMENT: AS A PRELUDE TO THE BRIEFING ON THE DUBLIN MEETING, OUR FONOFF SOURCE REFERRED TO THE EFFECT THE SOVIET CANCELLATION OF THE 1972 TRADE AGREEMENT WITH THE U.S. MIGHT HAVE ON THE NEGOTIATIONS IN GENEVA. THE FEAR WAS EXPRESSED THAT THE U.S. MIGHT DECIDE TO APPLY THE BRAKES TO THE NEGOTIATIONS TO RETALIATE AGAINST THE SOVIET UNION. WE COUNTERED THAT THIS APPEARED TO BE UNLIKELY IN VIEW OF STATEMENTS BY BOTH SIDES SINCE THE CANCELLATION. WE REPORT THIS GERMAN CONCERN SINCE IT WILL PROBABLY SURFACE AMONG OTHER DELEGATIONS IN GENEVA AS THE CONFERENCE RECONVENES. WE ANTICIPATE

THAT U.S. POSITIONS IN GENEVA WILL BE ANALYZED CARE-
FULLY IN LIGHT OF THE IMPACT ON U.S.-SOVIET RELATIONS
OF THE TRADE PACT CANCELLATION AND THE SPIN-OFF EFFECT
IT MAY HAVE IN VARIOUS EAST-WEST FORA. END COMMENT.
HILLENBRAND

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